

Consultation and Coordination

Federal Agencies

UNITED STATES DEPARTMENT OF AGRICULTURE

Forest Service

Bridger-Teton National Forest
Columbia River Gorge, National Scenic Area
El Dorado National Forest
Fremont National Forest
Tahoe National Forest
Caribou National Forest
Sawtooth National Forest
Wasatch National Forest
Toiyabe National Forest
Rogue River National Forest
Humboldt National Forest
Whitman National Forest
Mt. Hood National Forest
Umatilla National Forest
Gifford Pinchot National Forest
Boise National Forest
Modoc National Forest
Lassen National Forest
Plumas National Forest
Tahoe National Forest
Stanislaus National Forest
Wallowa-Whitman National Forest
Region 5 Office
Rocky Mountain Region Office

UNITED STATES DEPARTMENT OF THE INTERIOR

Bureau of Land Management Offices

Alturas, CA
Ashland, OR
Baker, OR
Battle Mountain, NV
Bruneau, ID
Cascade, OR
Carson City, NV
Casper, WY
Central, OR
Eagle Lake, CA
Elko, NV
Ely, NV
Fillmore, UT

Green River, WY
Idaho Falls, ID
Jarbridge, ID
Kemmerer, WY
Lakeview, OR
Lander, WY
Malad, ID
Malheur, ID
Owyhee, ID
Pinedale, WY
Pocatello, ID
Rawlins, WY
Redding, CA
Rock Springs, WY
Roseburg, OR
Salt Lake, UT
Shoshone, ID
Snake River, ID
Surprise, CA
Susanville, CA
Winnemucca, NV
California State Office
Idaho State Office
Nevada State Office
Oregon State Office
Utah State Office
Wyoming State Office
Washington, D.C. Office

National Park Service

Fort Laramie National Historic Site
Lassen Volcanic National Park
Scotts Bluff National Monument
Chimney Rock National Historic Site
City of Rocks National Reserve
Craters of the Moon National Monument
Hagerman Fossil Beds
Homestead National Monument
Whiskeytown-Shasta-Trinity National Recreation Area
Whitman Mission National Historic Site
Ft. Vancouver National Historic Site
Midwest Regional Office
Pacific West Region
Intermountain Region
Washington, D.C. Office

United States Fish and Wildlife Service

Fort Snelling (MN) Office
Nebraska (NE) Field Office
Portland (OR) Office
Salt Lake City (UT) Office
Snake River Basin (ID) Office
Clear Lake National Wildlife Refuge, CA
Fish Springs National Wildlife Refuge, UT
Grays Lake National Wildlife Refuge, ID
Lower Klamath National Wildlife Refuge, OR
Seedskaadee National Wildlife Refuge, WY
Ruby Lake Wildlife Refuge, NV

State Agencies

CALIFORNIA

Department of Parks and Recreation

COLORADO

Historical Society
State Parks

IDAHO

State Historical Society
State Parks

IOWA

Department of Natural Resources
Department of Tourism
Department of Transportation
Iowa Sesquicentennial Commission
State Historical Society

KANSAS

State Historical Society

MISSOURI

Department of Natural Resources

NEBRASKA

Department of Economic Development
State Game and Parks Commission
State Historical Society
Rock Creek Station State Historic Park
Ash Hollow State Historic Park
Fort Kearny State Historic Park

NEVADA

Department of Transportation
Historic Preservation Office
Division of State Parks
Commission on Tourism

OREGON

Oregon Trail Coordinating Council
Parks and Recreation Department
Department of Transportation
State Tourism

UTAH

Department of Transportation
Parks and Recreation Trails
Division of State History
Historic Trail Consortium

WASHINGTON

Department of Community Development

WYOMING

State Historic Preservation Office
Department of Transportation
State Parks and Historic Sites

Trail Associations

Mormon Trails Association
National Pony Express Association
Oregon-California Trails Association
Pony Express Trail Association
Iowa Mormon Trails Association
Nebraska Mormon Trails Association

Planning Process and Public Involvement

INTERAGENCY COOPERATION

From the start, this project focused on the need to establish strong working relationships with partners from federal, state, and local agencies the various trail associations, American Indian groups, and private landowners. An initial meeting took place in Denver on May 1994 with representatives from the BLM and the USFS to pledge cooperation and support for this planning project. Since that time the NPS planning team has attempted to maintain a close working relationship with the designated representatives from these groups.

WORKSHOPS

Workshops were held in the spring and fall of 1994 to develop purpose and significance statements, identify primary interpretive themes, and generate goals and objectives for the trails. Obstacles to achieving the goals and objectives were also identified. Among the participants of these workshops were representatives from the Oregon-California Trails Association, National Pony Express Association, Bureau of Land Management, Forest Service, National Park Service, Mormon Trails Association, Iowa Mormon Trails Association, and other state and local agencies.

Another workshop which took place in Denver on July 23-24, 1996 has provided the fundamental framework for the trails partnership concept that is central to the proposal presented in this document. This workshop was attended by representatives from the federal, state and local agencies, trail associations and private landowners.

Major topics addressed were management objectives, visitor experience and trail use, and resource protection. Alternatives for the plan were also the topic of discussion as well as the importance of increased communication and cooperation among all of the partners.

In May 1997 a two-day workshop was conducted in Denver to address issues associated with the identification of California trail

high-potential sites and segments. Two OCTA representatives attended this meeting and agreed to submit a consolidated list of high-potential sites and segments representing the trail association expertise to the NPS planning team by the beginning of August 1997.

Early in August 1997 representatives from the Bureau of Land Management, the Forest Service, and the National Park Service met in Denver to discuss the preliminary alternatives that form the basis of this plan. Comments and concerns raised during this meeting were considered and incorporated into the document where appropriate.

In early September 1997, Dana Supernowicz from El Dorado National Forest and Jude Carino Wyoming BLM Historic Trails Coordinator cooperated in drafting and revising several sections of the current document.

Several sections of this documents have also received preliminary review. Comments and suggestions have been incorporated whenever possible.

PRELIMINARY RESOURCE INVENTORY

Between May 1994 and August 1995 planning team members made ten trips to familiarize themselves with some of the major resources associated with the trails. Local experts representing federal, state, and local agencies, trail associations and other groups greatly assisted during these trips identifying resources and their location and raising issues of concern. Many of them participated in the Delphi process and in preparing the GIS maps and the lists of high-potential sites and segments.

CONSULTATION WITH FEDERAL AND STATE PARTNERS

On July 1994 informal consultation began with the various state historic preservation offices. Letters were sent appraising them of the planning and requested their assistance in consultation and review.

Between July 1994 and February 1995 meetings took place with representatives of the federal partners and other state agencies in Lincoln (NE), Des Moines (IA), Reno (NV), Salt Lake City (UT), Sacramento (CA), Boise (ID), Salem (OR) Cheyenne (WY), Topeka (KS), and Jefferson City (MO) to share information about the planning work and to discuss issues and concerns regarding the management of historic trails.

In June 1995 letters were sent to the pertinent Fish and Wildlife Service Regional Directors advising them of the management plans and of the need to start informal consultation requesting information

on federally listed threatened and endangered species that could be affected along the routes. A notice of intent to complete an Environmental Impact Statement was published in the Federal Register on August 15, 1995 (p. 42180). A second request was mailed on November 1996.

As a result a comprehensive list of threatened and endangered species for the affected counties has been compiled and is presently at the Denver Service Center.

DELPHI PROCESS

To assist in the identification of high-potential sites and segments a two-tiered Delphi process was carried out in April 1995 and May 1996. During the first phase, input was requested from trail experts to generate preliminary lists of high-potential sites and segments. Ninety sites and 34 segments were identified by the respondents. During the second phase of the process the same experts were asked to review the list for accuracy in name, location, and trail association. All of the identified resources are included in appendices C, D, and E.

INTERNAL REVIEW DRAFTS

A preliminary draft was distributed for review in January 1997, but it was not well-received. After substantial revisions a second internal review draft was sent out to close to 100 reviewers in February 1998. Close to 60 individuals and agencies responded. A matrix identifying the comments, questions, and concerns of the respondents was generated to allow for a systematic analysis of these comments. Whenever the comments seemed appropriate and within the constraints of the National Trails System Act, an effort was made to incorporate them into the present document.

NEWSLETTERS

Newsletter #1 was distributed to the public in February 1995. The newsletter outlined the planning process and the public involvement strategy. The public was invited to return their comments on the purpose and significance statements generated in the workshops.

Newsletter #2 was distributed to the public in February 1996 and updated the public on the status of the project. This newsletter announced the opening of the Long Distance Trails Office in Salt Lake City, Utah.

INTERNET

Copies of the first and second newsletters were put on Internet.

PRESS RELEASE

In an effort to contact landowners in the trails corridor, the study team prepared and distributed a press release to 95 newspapers in communities in the trails corridor.

TRAILS ASSOCIATION NEWSLETTERS

Several trails association publications printed excerpts of the newsletters. These publications were distributed to their constituents.

AMERICAN INDIANS

The study team identified nearly 100 American Indian tribes and groups with current or historic ties to lands within the trails corridor. Both newsletters were distributed to representatives of these American Indian peoples. The study team provided representatives of each group with the current list of identified high-potential sites and segments and requested information regarding tribal use of these areas.

Personal telephone calls were made during March 1998 to all the tribes identified along the trails corridor. An additional letter was also sent at this time encouraging participation in the review process.

TRAILS ASSOCIATIONS

Numerous representatives of trails associations, and local historical societies have provided essential information on trail routes and high-potential sites and segments.

Representatives from the Oregon Trail Coordinating Council submitted a list of proposed high-potential sites and segments for the Applegate Trail in Oregon and of updates and additional sites and segments for the Oregon National Historic Trail. That information is part of Appendixes E, G, and H.

Dr. Stanley Kimball submitted a list of additions for the Mormon Pioneer National Historic Trail. That information is reflected in Appendixes I, J, and K.

OCTA submitted sites and segments for main route and various alternate routes and cutoffs of the California Trail. The information received is included in appendixes C, D, and E.

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